

Message Text

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ORIGIN IO-13

INFO OCT-01 ADP-00 EUR-25 CIAE-00 DODE-00 PM-09 H-02

INR-09 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-14

USIA-12 AF-10 ARA-11 EA-11 NEA-10 ACDA-19 GAC-01

MBFR-03 OMB-01 TRSE-00 /169 R

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TO USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 057649

E. O. 11652: GDS

TAGS: PFOR, UN

REF: USUN 814

SUBJECT: PEACEKEEPING: COMTE 33 WORKING GROUP

1. FOLLOWING GUIDANCE IS FOR WORKING GROUP MEETING
SCHEDULED MARCH 30.

2. WE LEAVE TO YOUR TACTICAL DISCRETION WHETHER US SHOULD
MAKE STATEMENT. IT SHOULD BE BRIEF AND LOW- KEY,
ESSENTIALLY RECAPPING POINTS IN BUSH COVERING LETTER TO SYG
(A/8676 OF APRIL 3, 1972). YOU SHOULD REFRAIN FROM
DOCTRINAL CONFRONTATION WITH SOVS OR CHARACTERIZING SOV
POSITION AS RETROGRADE STEP (THOUGH THIS COULD AND SHOULD
BE TONE OF INFORMAL EXCHANGES WITH THIRD PARTIES.)

3. POINTS TO MAKE IN STATEMENT ARE: (A) CENTRAL FEATURE
OF MANY PROPOSALS, PARALLELING US INITIATIVE IN EARLY 1970,
IS SC COMMITTEE (INCLUDING REPS OF NATIONS CONTRIBUTING
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FUNDS, PERSONNEL AND LOGISTICS) WHICH WOULD PROVIDE CONTINUING CONSULTATION AND ADVICE TO SYG ON KEY OPERATIONAL MATTERS AFTER OPERATION AUTHORIZED; (B) SYG SHOULD RETAIN SUFFICIENT LATITUDE TO ASSURE MANAGERIAL EFFECTIVENESS IN CONDUCT OF PEACEKEEPING OPERATIONS AND IN ADAPTING IT TO CHANGING CIRCUMSTANCES; (C) MILITARY EXPERTISE SHOULD BE AVAILABLE BOTH TO THE SC COMTE AND TO THE SYG IN THE CONDUCT OF OPERATIONS; (D) MORE ACCEPTABLE FINANCING

IS NEEDED UNDER WHICH, IN PARTICULAR, PERMANENT MEMBERS WOULD UNDERTAKE TO PAY FAIR SHARE OF OPERATIONS AUTHORIZED BY SC: (E) BROADENED GEOGRAPHIC PARTICIPATION IN PROVIDING TROOPS AND FACILITIES WOULD BE WELCOME. WE ARE SENSITIVE TO CONCERNS FOR CONTINUING SUPERVISION BY SC COMTE BUT IN MANNER THAT PRESERVES PROPER BALANCE BETWEEN POLITICAL RESPONSIVENESS TO THE SC AND NEED FOR OPERATIONAL FLEXIBILITY. IN PARTICULAR, WE ASSUME OTHERS SHARE OUR DISQUIET ABOUT ANY ARRANGEMENTS THAT WOULD FORMALLY EXTEND VETO TO OPERATIONAL DETAILS

4. YOU MAY INDICATE IN YOUR REMARKS AND IN INFORMAL EXCHANGES THAT WE ARE OPEN TO DISCUSSION ON DETAILS (IN PARTICULAR ON EXTENT OF CONSULTATION BY SC (MTE) BUT SEE NO POINT IN CODIFYING SET OF PAPER GUIDELINES WHICH COULD RETARD RATHER THAN FACILITATE CONDUCT OF PEACEKEEPING AND WOULD BE NO IMPROVEMENT OVER PRESENT IMPROVISED ARRANGEMENTS.

5. IN CORRIDOR CONVERSATIONS YOU SHOULD NOTE THAT RECENT SOVIET EMPHASIS ON MSC AND ON RETAINING DIRECT CONTROL BY SC MEMBERS OF ON- GOING OPERATIONAL DECISIONS IS NOT WORKABLE OR ACCEPTABLE WAY TO GET EARLY AGREEMENT ON GUIDELINES. OF COURSE, WE REMAIN READY TO CONSIDER IDEAS ON WAYS TO ASSOCIATE MILITARY EXPERTISE AS WELL AS TROOP CONTRIBUTING COUNTRIES MORE CLOSELY BOTH WITH SC PLANNING AND SYG' S ADMINISTRATION OF OPERATION AFTER ITS MANDATE ESTABLISHED.

6. SUGGEST MISSION ALSO ENCOURAGE OTHER DELS TO SET FORTH THEIR VIEWS ON BOTH SUBSTANCE AND PROCEDURE. DEPENDING ON STATE OF PLAY AND IF OTHERS WILLING TAKE INITIATIVE,
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YOU CAN ASSOCIATE US WITH PROPOSAL THAT CMTE ATTEMPT TO

FORMULATE LIST OF ELEMENTS THAT ARE APPROPRIATELY WITHIN PROVINCE OF SC ITSELF (SUCH AS DURATION OF MISSION), THOSE THAT SHOULD BE DECIDED IN CONSULTATION WITH SC CMTE (E. G., COMPOSITION OF FORCE, DESIGNATION OF COMMANDER, ETC) AND THOSE OPERATIONAL DETAILS THAT SHOULD BE LEFT TO DISCRETION OF SYG. PRINCIPLE SHOULD BE THAT ANY RESPONSIBILITIES NOT ENUMERATED AS WITHIN PROVINCE OF SC OR ITS COMTE SHOULD BE LEFT IN HANDS OF SYG.

7. IN GENERAL, WE WOULD LIKE TO HAVE CLEAREST POSSIBLE PICTURE OF SENTIMENT WITHIN COMMITTEE OF 33 BEFORE CONSIDERING OVERALL US APPROACH ON PEACEKEEPING ITEM FOR PERIOD THROUGH 28 TH UNGA. ROGERS

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